

Housing Repair Actions: Prosecuting Code Violations on Behalf of Low-Income New Yorkers

HOUSING COURT CASES: DE Legal Services NYC REPAIR + ANTI-HARASSMENT

Housing repair and antiharassment ("HPs")

- Only opportunity for tenants to go on the offense
- Civil penalties may accrue
- Result: repairs, end of harassment, negotiate financial settlements.



PART 1: INTRODUCTION

WHO WE ARE



Legal Services NYC fights poverty and seeks racial, social, and economic justice for low-income New Yorkers. LSNYC is the largest civil legal services provider in the country, helping more than 100,000 New Yorkers annually.





PROGRAM AREAS

Veterans	Benefits	Disability	Education
Immigration	Civil Rights	Community Economic Development	LGBTQ/HIV
Consumer	Housing	Employment	Family Law

OTHER PRO BONO OPPORTUNITIES



- 1. Securing disability benefits: SSI hearings & federal appeals.
- 2. Safety for DV survivors: Civil Orders of Protection.
- 3. Immigration relief: U-Visas, VAWA self-petitions, asylum, naturalizations.
- 4. Student debt relief.



OUR CLIENTS

Low-income New Yorkers, usually at or below 200% of poverty.

Federal poverty line = \$13,590 for an individual.

1.7 million New Yorkers live at or below 100% of the poverty line.

3 million New Yorkers live at or below 200% of the poverty line.

WHERE DO LOW-INCOME PEOPLE LIVE IN NYC?



Rent regulated apartments

- 45.4% of private units are rent stabilized—almost 1 million units
- 1.8% are rent controlled—almost 40,000 units

Public housing

- **396,581** residents
- 176,066 units
- When including Section 8, total = **590,216** people
- If NYCHA were a city, it would be the 32nd largest in the U.S.



WHAT ABOUT EVERYONE ELSE?

NYCHA waitlist

257,143 families
146,808 families for Section 8

Homeless population

• 80,000+

EXISTING AFFORDABLE HOUSING DISAPPEARING



Landlords pushing low-income tenants out of rent-stabilized apartments

- Illegal evictions
- Harassment
- Refusing to make repairs

Public housing chronically underfunded

STRUCTURAL RACISM AND HOUSING CONDITIONS

Public Housing

- First NYCHA developments in the 1930s were strictly segregated and most residents were white
- When legal segregation ended and NYCHA housing integrated in the 1950s, the government disinvested and buildings have fallen further and further into disrepair

Private Housing

- Redlining began in the 1930s and made it impossible to obtain loans to buy homes in majority Black and brown neighborhoods – in turn leading to concentrated poverty, disinvestment, and disrepair
- A direct result was that homeownership was impossible for generations of people of color – today, Black and Latinx people are 2x as likely to rent as white people
- Predatory lending, deed theft, and other illegal activities regularly targeted people of color in low-income neighborhoods, leading to higher rates of foreclosure

STRUCTURAL RACISM AND HOUSING COURT

Housing Court

- The vast majority of respondents in NYC evictions proceedings are people of color – historically without attorneys, while predominant white landlords nearly all had counsel
- Between 2017 and 2019, tenants living in majority Black zip codes were more than three time as likely to be evicted as tenants living in majority white zip codes
- Both attorneys of color and tenants of color often treated with implicit or explicit racism within the court system
- See October 2020 report by Jeh Johnson on racism in the NY Court System: <u>http://www.nycourts.gov/whatsnew/pdf/SpecialAdviserEqualJusti</u> <u>ceReport.pdf</u>

A NEW DAY IN HOUSING COURT



LSNYC's housing unit 4x larger in recent years

- 200+ housing advocates at LSNYC alone
- Advocates challenging racism in court systems

Right to counsel: tenants in some zip codes have access to full representation for eviction cases (not HPs)

Still swimming against the tide, with far more clients than we can serve.

NEW YORK TIMES VIDEO: 98 LINDEN ST.



Access video here.

"Housing is absolutely essential to human flourishing. Without stable shelter, it all falls apart."

-Matthew Desmond





PART 2: THE CASES

- 1. HP basics
- 2. Preparation
- 3. Commencing the case
- 4. Inspection
- 5. Order to correct or stip
- 6. Enforcement



PART 2.1: HP BASICS

WHAT IS AN HP ACTION?



- 1. Special proceeding brought by tenant(s) to enforce the housing maintenance code.
- 2. Compels landlord to make repairs and provide essential services, like heat and hot water, and/or to cease harassing tenants.
- 3. Three forms of relief available under an HP action:
 - Order to correct
 - Order to cease harassment
 - Order to pay civil penalties (usually after contempt motion)

PARTIES IN A HP ACTION



- 1. The tenant is the Petitioner.
- 2. The tenant's landlords are the first set of Respondents. We name the parties registered on HPD's page for the building (link in script and roadmap) and use those addresses for service.
- 3. HPD is the Department of Housing Preservation and Development which enforces the Housing Maintenance Code. HPD is also a Respondent in these cases.

Tenant Harassment	Find Apart	ment#	Clear	Search							
Report	Owner.	Last Reg Dt Reg Expire Dt	Organization	Last Nm	First Nm	House No.	Street Nor	Apt	City	State	Zip
All Open Violations	Head Officer	07/16/2020 09/01/2021		NEGER	ISAAC	3900	12TH AVE	#	BROOKLYN	NY	11218
prior year	Officer	07/16/2020 09/01/2021		KATZ	MARC	3900	12 AVE		BROOKLYN	NY	11218
Open Viol.'s	Corporation	07/16/2020 09/01/2021	16TH AVENUE REALTY LLC			3900	12 AVE		BROOKLYN	NY	11218
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Overdue Lead Paint Viol. Correction Vacate Orders		ations - ALL I 7 Violations.	DATES Arranged by ca	tegory:	A cla	nss: O	B cla	155	5 C cla	iss:	2 1

LIFE OF AN HP



- 1. Commence an HP action
- 2. HPD inspections
- 3. Court appearances
 - Settlement
 - Trial
- 4. Order to Correct
- 5. Enforcement



PART 2.2: PREPARATION

PREPARATION



- 1. Identify conditions
- 2. Prepare tenants while managing expectations
- 3. Gather evidence

ID CONDITIONS



- 1. Accurate list of all problems
- 2. Categorize by room
- 3. As specific as possible

PREPARE TENANTS



- 1. Explain process and time frame
- Explain that City agency called the Department of Housing Preservation and Development ("HPD") is involved
- 3. Tenant availability for HPD inspections and repairs

GATHER EVIDENCE



- Photograph conditions
 - Best to visit apartment, though not required
- Tenant's Heat log
 - $\circ\,$ Room thermometers available at local hardware store
- Agency reports
 - Explore violations placed by DEP, DOB, DOHMH, etc.
 - Only certified hard copies will be admissible, except HPD violations
- Real evidence. *E.g.*, chunk of ceiling that fell on tenant



PART 2.3: COMMENCING THE CASE

COMMENCING THE HP (1) Legal Services NYC

- 1. Order to Show Cause
 - HP Part Judge signs OSC

2. Verified Petition

- Identifying Petitioner
- Identifying Respondents, including owner, managing agent, and HPD
- Demanding relief

COMMENCING THE HP (2)



3. Relief Sought

- Order to correct all violations
- Civil penalties
 - \circ "C" Violation
 - \$50/day (1-5 units)
 - \$50-\$150 one-time +\$125/day (5+ units)
 - \$250-\$500/day for heat/hot water violation
 - \$500-\$1,000/day for heat/hot water if prior violation w/i 2 years
 - \$250/day for lead paint
 - o "B" Violation \$25-\$100 one-time +\$10/day
 - "A" Violation \$10-\$50 one-time

Find Apa	artment#			Registrat		mary R	Report						E ye	Dears	Legal Servio	ce
Owner	Last Reg I Reg Expir		Organization	Last Nm		House No Str	reet Nm	Apt C	City S	ate Zip						
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Officer	01/14/20 09/01/			RAMER	MARC	⁸⁰ ST	REET	Y AL	New N York N	Y 10013	13					
Corporatio	on 01/14/20 09/01/	021 2021	407-205, LLC			775 BR AV	ROOKLYN /ENUE	103 B	Baldwin N	Y 11510	LO					
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COMMENCING THE HP (3)



1. Exhibits

- \circ HPD printouts of violations
- Schedule of alleged conditions
- Consider attaching photos, heat logs, or affidavits

2. Filing Fee or Poor Person's Certification

- CPLR 1101(A) motion for "poor person's relief"
- Requires affidavit of income from client

3. Service

Include service provision in OSC (manner of service)

KEY PLEADINGS



- 1. Order to Show Cause
 - HP Part Judge signs OSC
 - Include manner of service in OSC

2. Verified Petition

- Identifying Petitioner
- Identifying Respondents, including owner, managing agent, and HPD
- Demanding relief
- Exhibits HPD violations, schedule of conditions
- 3. Order of Inspection
- 4. Filing fee or Poor Persons Certification + Affidavit
- 5. Proof of Service

Review the Pleadings



1. Review with client

- Email your drafts to client (or go through them over the phone)
- Confirm accuracy of information and that everything they want is included

2. Review by LSNYC mentor

 Email the drafts to the LSNYC mentor you were connected to on the launch email

Signatures & notarization



Mail final documents to your client with a postage-paid, self-addressed envelope

- Petition needs to be signed and notarized
- Inspection request form needs to be signed
- If client has a printer, they can just print the signature pages & you can skip the mailing

Help them find a notary nearby

- Post offices, banks, some real estate/ law offices
- Google and call nearby notaries if needed
- Failing that, arrange for transportation to the firm or for a notary to visit them if they are homebound
- If they have are able to take a digital picture, they can send signature pages to you via phone or email
- If not, they can mail hard copies back to you

Preparing to file



Once you have the signed/notarized documents, you can prepare the following PDFs for filing

- 1. Order to Show Cause
- 2. Verified Petition and exhibits
- 3. Fee Waiver Affidavit
- 4. Inspection Request Form





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	New York State Unified Court System	
	NYSCEF - Civil Court (Live System)	
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Select a cas	e type. For housing cases, you will be required to enter the property address.	
	If you need to submit an Order to Show Cause for signing to commence your case,	
plea	e select from one of the "Landlord and Tenant (LT) – Pre-OSC Procedure" case types.	
Case Type		
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Landlord	and Tenant - Article 7A	
Landlord	and Tenant - Holdover	
Landlord	and Tenant - Holdover (Illegal Activity)	
Landlord	and Tenant - HP Action (Breach of Warrant of Habitability)	
Landlord	and Tenant - HP Action (to obtain repairs)	
Landlord	and Tenant - HP Action (with Harassment)	
Landlord	and Tenant - Nonpayment	
Landlord	and Tenant - Pre-OSC Procedure (HP Action)	
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Based on your PETITION document, the following document is required.
Document Type ORDER TO SHOW CAUSE (PROPOSED)-
Additional Document Information Exhibit Number/Letter
Attach PDF (Max size 100 MB) * Browse No file selected.
Does this document contain Confidential Personal Information (CPI) as defined in 22 NYCRR §208.4(b)? *
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2 ORDER TO SHOW CAUSE - CONFORMED COPY OSC, VERIFIED PETITION,FEE WAIVER	Se) Filed: 08/03/2021 Received: 08/03/2021	Processed Confirmation Notice
<u>3</u> <u>EXHIBIT(S)</u> - 1 Inspection Request Form	Gr. 231, T. (Pro Hac / Pro Se) Filed: 08/03/2021 Received: 08/03/2021	Processed Confirmation Notice
4 ORDER TO SHOW CAUSE-SIGNED (LC)	Court User	Processed



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5	INSPECTION REQUEST	Court User Filed: 08/04/2021 Received: 08/04/2021	Processed Confirmation Notice
6	AFFIDAVIT OR AFFIRMATION IN OPPOSITION TO MOTION Opposition to OSC	N <u>Jones, S.</u> Filed: 08/17/2021 <i>Received: 08/17/2021</i>	Processed Confirmation Notice
7		<u>Mccormick, J.</u> Filed: 08/18/2021 Received: 08/18/2021	Processed Confirmation Notice
٢	INSPECTION REQUEST INSPECTION REPORT	Court User Filed: 08/19/2021 <i>Received: 08/19/2021</i>	Processed Confirmation Notice
Ç	DECISION AND ORDER by Judge Poley dated 8/90/21, access dates given/order correct;, case is marked off calendar	Court User r to Filed: 08/20/2021 Received: 08/20/2021	Processed Confirmation Notice

Service



- 1. The so-ordered OSC uploaded to NYSCEF will provide a service deadline this is the deadline for when the pleadings need to be put in the mail to respondents (not a deadline for them to receive the pleadings
- 2. The Landlords-Respondents need to be served first class mail, certified, return receipt requested.
- 3. The person who performed service must complete an affidavit/affirmation of service that annexes the certified mail receipts (proof of service)
- 4. This should be uploaded to NYSCEF



NYSCEF - New York State Courts Electronic	Filing (Live System)		
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PART 2.4: INSPECTION

JUDICIAL ORDER OF INSPECTION



- 1. Request Judicial Order of Inspection
 - Form from clerk
 - Fill out
 - Clerk will call for date
 - New violations part of case
- 2. Client should be given copy of Inspection request form
- 3. Someone must be home to let inspector in
- 4. Advise client to be courteous but thorough
- 5. Even if inspector finds no violation, you can move forward



PART 2.5: SECURING AN ORDER TO CORRECT OR STIP

Court appearance



- 1. Check HPD website before appearing in court.
 - If possible, discuss with potential settlement with client
- 2. Check NYSCEF for inspection report
 - Compare to conditions on website and in petition
- 3. Settlement
 - Common, even when no formal "violation"
 - HPD consent order form
 - Include time frame for repair
 - Lead paint and mold protocols (NYC Admin 27-2056)
 - Enlist HPD when possible

Court appearance



- 1. Check in on your case
- 2. Talk to Opposing Party Attorney (OPA)
- 3. Conference with HPD counsel
- 4. Make an application before the judge if necessary, otherwise submit stipulation/consent order to be "so-ordered."

Different orders



1. Order to correct:

- Written by the judge over Respondent's objection
- Requires Respondent to correct the open violations in the inspection report/HPD violations report within the statutory deadlines (48 hours for most Cs, 30 days for Bs, 90 days for As)
- Upon default, "Petitioner can restore for civil penalties and contempt"
- Very rare to get this at a first appearance

2. Consent order:

- Printed by the HPD attorney, agreed to by both parties
- Respondent agrees to correct the open violations in inspection report/HPD violations, both parties add access dates and can tweak the deadlines or leave as the statutory deadlines
- Upon default, "Petitioner can restore for civil penalties and contempt"

Different orders



3. Stipulation of Settlement:

- Drafted by both Petitioner and Respondent's counsels, agreed to by both parties
- Respondent agrees to correct the open violations in inspection report/HPD violations, includes access dates, deadline for repairs
- Can include many other provision (timing of repairs, social distancing protocol, special care taken by workers etc).
- Can include the stronger default provision ("Petitioner can restore for civil penalties and contempt") or the weaker default provision ("Parties can restore for appropriate relief")
- Advocate should ask for it to be "so-ordered" by the judge so that it is a

TIPS FOR REMOTE APPEARANCE



- 1. Download Microsoft Teams to your computer once the invite is sent
 - Confer with client whether they are joining, and if they are comfortable with Teams or the dial-in
 - If client not joining, discuss their availability for access prior
 - Log in 10 minutes early so that you can troubleshoot tech difficulties
- 2. State your appearance for the record
 - Your name, who you're representing, your firm/organization and mailing address e.g. "Jim McCormick, for Petitioner, Legal Services NYC, 40 Worth Street, Suite 606..."
- 3. Helpful to prepare an "elevator pitch" of your case and an outline, but don't be married to a script
 - Pitch can include background of tenancy, history of repair/harassment issues and present conditions and what we're seeking
 - Be as concise and plain spoken as possible
 - Outline can include all other important points

TIPS FOR REMOTE APPEARANCE CONT'D



- 4. Speak up and make yourself heard.
 - Raise the issues you and your client want to raise client should always feel free to speak up, this is their case
 - Ask for clarification on an issue before the session ends
- 5. These are informal conferences and can feel rushed and bewildering just focus on contents of the agreement being put together with opposing counsel.
- 6. Finalization of a consent order or stipulation will take place after the conference, or email and phone with opposing counsel
 - Establish as many of the details while still on the record, e.g. a default provision that allows you to restore the case for civil penalties and contempt, or special concessions from the landlord
 - Once it's finalized and executed you can file it via NYSCEF and send the Court a copy

TRIAL



- 1. Not common for repairs (more so for harassment)
- 2. Scope of hearing depends on defenses in landlord's answer, including:
 - Lack of personal jurisdiction
 - No standing because not tenants
 - Not an owner
 - No violations
 - Economic Infeasibility (cost of repairs exceeds value of property)
 - Conditions corrected (mere testimony not enough—need doc evidence)
- 3. Defenses do NOT include:
 - Lack of prior notice
 - Vacate order

TENANT'S BURDEN OF PROOF



- 1. Petitioner is a tenant or "a person having a lawful right in the premises."
 - Leases, rent receipts, testimony, photos, video
- 2. Respondents are owners
 - Certified copy of HPD property registration form or deed
- 3. Service
 - Certified copies of HPD's affidavits of service; proof of mailing notice(s) of violation
- 4. Conditions constitute violations
 - Computer print out of HPD violations record or visual display of HPD records on court computer; reports of courtordered inspections; photos; video; testimony
 - Existence and Absence of violations on report—prima facie, but rebuttable proof violations do/don't exist.

ORDER TO CORRECT



- 1. If you succeed, the court will issue an order to correct
- 2. Similar to HPD consent order form
- 3. Sets forth deadline for repairs and potential penalties



PART 2.6: ENFORCEMENT

ENFORCEMENT



1. Service

- Serve on each respondent and respondent's counsel. Even though case law says it's not needed, CPLR § 5104 requires service of a certified order to pursue contempt.
- 2. Re-inspection by HPD
- 3. Motion for Contempt or Civil Penalties



CONTEMPT/PENALTIES (1)



- 1. When to bring-if LL fails to comply
- 2. Contents
 - Copy of order
 - HPD printout
 - Tenant affidavits
 - New photos
 - New correspondence
- 3. Relief sought



CONTEMPT/PENALTIES (2) Legal Services NYC

Service

Type of Relief	Type of Service & Timing
Civil Penalties (fines payable to HPD)	Serve respondent's attorney 8 days before hearing (add 5 days for mail service). If filing with motion for contempt, follow service requirements below.
Civil Contempt (fines payable to aggrieved party)	Service on respondent and respondent's attorney, 10- 30 days before hearing. (Add five days for mail service).
Criminal Contempt (fines payable to City and imprisonment for willful disobedience)	Personal service on each respondent separately. Service on attorney should be made also.
	by mail with copies of motion. Affidavit by server and eipts should be provided to court on return date.

CONTEMPT/PENALTIES (3)

- 1. Settlement
 - Virtually any terms to which the parties agree
 - Could include rent abatement and correction of NVR conditions
- 2. Hearing
 - Proof of harm
 - Contempt is discretionary
- 3. Relief
 - Contempt findings are rare
 - Civil penalties are NOT discretionary, but HPD may settle
- 4. Enforcement of money judgments by HPD







PART 3: HARASSMENT CASES

HARASSMENT (1)



Harassment is any act or omission by an owner that causes or intends to cause tenant to be constructively evicted or give up rights, and <u>includes 1 of the following</u>:

- Using force or threats of force against lawful occupant;
- Repeated interruptions of essential services that impair habitability;
- Repeatedly bringing frivolous litigation;
- Removing possessions;
- Removing doors or locks;
- Other enumerated infractions.

HARASSMENT (2)



Local Law 7 (2008) NYC Admin. Code 27-2004: Prohibits LL's from harassing tenants and allows tenants to bring harassment claims in an HP proceeding.

- Same parties and procedures as regular HP
- No inspection unless lack of services/repairs is the harassment
 - If it is, at least one of the conditions must have been a previously recorded violation

HARASSMENT: CIVIL PENALTIES



- 1. NYC Admin. Code 27-2115
- 2. Class "C" (immediately hazardous) condition
- 3. Civil penalties between \$2,000-\$10,000 for each violation
 - If there was a prior harassment finding within past 5 years, civil penalties between \$4,000-\$10,000 for each violation
- 4. HPD must post on its website the following information:
 - Address of the building
 - Name of the property owner
 - Civil penalty imposed
 - Date of civil penalty
 - Whether a restraining order was issued to prevent the landlord from engaging in harassment under Admin. Code 27-2005



PART 4: PRACTICE NOTES & MISCELLANEOUS

HOUSING COURT: WHAT TO EXPECT



- 1. Where to go when you arrive
- 2. The key parties
- 3. Dealing with opposing counsel
- 4. Dealing with Judges
- 5. Dealing with HPD
- 6. How a hearing will be conducted
- 7. When to arrive/when case will be called
- 8. Common pitfalls relying on LL's atty; forgetting HPD can help; expecting expeditious results.

REPRESENTING MULTIPLE UNITS



- 1. Same rules apply, across the board.
- 2. Somewhat more work because more units to coordinate.
- 3. Can resolve building-wide issues.
- 4. Depending on number of units at issue, may decide not to focus on every issue in every apartment, but rather on systemic problems.

HP CASES INVOLVING NYCHA BUILDINGS



- HPD does not issue violations.
- HPD inspection report will not appear online, but it will be available in the court file.
- HPD attorneys do not appear on HP cases involving NYCHA buildings.
 - HPD is still a respondent in these cases.
- All boroughs, except Staten Island, have a NYCHA Part.

MOLD IN NYCHA BUILDINGS



- Special procedures apply to NYCHA cases involving mold. *Baez v. NYCHA*, 13-cv-8916 (S.D.N.Y.)
- Please see relevant exhibits in the manual if you have a case that fits this bill.
- Please also confer with your mentor at LSNYC on this topic.

A NOTE ON EMAIL



- Phone should be primary method of contact
 - Most of our clients aren't frequent emailers
 - Phone allows for direct communication
- Be careful about CCing
 - separate chains for emails with clients, emails with your team, emails with opposing party attorney (OPA)
 - No need to CC me on each email, just CC the legal server email for your case
- Emails with opposing counsel should be short and professional
 - no representations about settlement until talking to your client/mentor

THE ROADMAP - TAB 1



- 1. Call with LSNYC
- 2. Meet with the client
- 3. Draft/file OSC, petition, & poor person's affidavit
- 4. Post-filing: service & inspections
- 5. 1st court appearance
- 6. Between court
- 7. 2nd court appearance
- 8. Additional court appearances as needed

WORKING EFFECTIVELY WITH OUR CLIENTS



- 1. Legal Services NYC serves—and you will be assisting vulnerable people with few options.
- 2. Extremely low-income. Many other crises may be going on.
- 3. Some clients may miss appointments, either because they can't afford the cost of traveling, or because of work, public benefits appointments, or child care issues.
- 4. For many clients, LSNYC, and you, are the first people to ever assist them in legal matters, and champion their cause.
- 5. Consider taking steps to make meetings easier—pay for MetroCard, meet downstairs, etc.
- 6. Phones may run out of minutes.
- 7. Please be kind, be patient, and reach out to LSNYC if you have trouble with any client. We are happy to help.

WORKING TOGETHER



LSNYC Mentor

-help brainstorm ideas for pleadings/ litigation strategy -review pleadings

-review pleadings before filing

-provide additional resources and connect with support

Pro Bono Attorney

-meet client

-draft pleadings and file via NYCSEF

-handle all client communication

-negotiate with landlord's counsel

-restore case as necessary

THANK YOU!

